SUPPORTING BUSINESS ENVIRONMENT REFORMS

PRACTICAL GUIDANCE FOR DEVELOPMENT AGENCIES

ANNEX: GENDER AND BUSINESS ENVIRONMENT REFORM





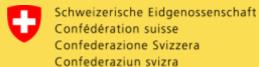


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The Donor Committee for Enterprise Development





Swiss Agency for Development and Cooperation SDC

Supporting Business Environment Reforms: Practical Guidance for Development Agencies

Annex: Gender and Business Environment Reform

Donor Committee for Enterprise Development (DCED) www.Enterprise-Development.org

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PREAMBLE

In 2008, the Donor Committee for Enterprise Development (DCED) published guidance for donor and development agencies in their support of business environment reform in developing countries, entitled Supporting Business Environment Reforms: Practical Guidance for Development Agencies. Since this publication, a number of annexes have been published to provide additional guidance related to the original guidance. This Annex focuses on the theme of how donor and development agencies can implement gender sensitive business environment reform programmes. It is based on the findings of a Technical Report commissioned by the DCED Business Environment Working Group on the same theme.²

ACKNOWLEDGEMENTS

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 $^{^{1}\} https: \underline{//www.enterprise-development.org/wp-content/uploads/DonorGuidanceEnglish.pdf}$

² <u>https://www.enterprise-development.org/wp-content/uploads/BEWG-DCED-Technical-Paper-Gender-and-</u> BER.pdf

KEY MESSAGES

- Gender refers to the relationship between men and women, boys and girls, and how this is socially constructed, as compared to sex which identifies the biological differences between men and women. Gender roles are dynamic and change over time.
- All business environment reform components (Policy and Legal, Regulatory and Administrative and Institutional Arrangements) and functions (e.g. Simplifying business registration and licensing procedures or Improving tax policies and administration) impact on and are impacted by gender roles in society at a subnational, national, regional and sectoral level. (See figure 1)
- Within each function the business environment (e.g. Simplifying business registration and licensing procedures or Improving tax policies and administration), there are multiple factors that have a direct and specific impact on women-owned and managed enterprises and the employment of women. (see figure 1)
- In many instances empirical research does not exist on the implications of these factors on women, nor do many examples exist of business environment reforms that work to overcome these constraints or take advantage of these opportunities
- All gender-sensitive business environment reforms require addressing socio-cultural binding constraints on women, which indirectly impact on a women's ability to engage in employment and entrepreneurship with implications for women's economic empowerment and sustainable economic growth.
- The institutional component of the business environment is central to all gendersensitive business environment reforms and related programmes. (see figure 1) There is an overlap between this component and the functional area of public private dialogue. Women need to be represented in all the diverse institutional stakeholder groups that participate in any public private dialogue.
- Many donor programmes whether women-targeted or gender mainstreamed are not yet tracking the gender impacts of their reform activities. Most of the lessons learned from existing gender and business environment reform programmes are at an operational level, but can be more generally applied to all donor programmes.
- A number of overarching principles can be followed to conceptualise and implement business environment reform programmes that mainstream gender or target women, and evaluate their performance both at an operational level and in terms of policy reform. (Refer to section 3 and the accompanying Technical Report).

1. INTRODUCTION

Gender-sensitive business environment reform (BER) has the potential to positively impact on women's economic empowerment, business and macro-economic performance and support the fight against poverty. Gender refers to the relationship between men and women, boys and girls, and how this is socially constructed, as compared to sex which identifies the biological differences between men and women. Gender roles are dynamic and change over time. In this context, all business environment components (Policy and Legal, Regulatory and Administrative and Institutional) and functions (e.g. Simplifying business registration and licensing procedures or Improving tax policies and administration) of the business environment both impact on and are impacted by gender roles in society at a subnational, national, regional and sectoral level. Therefore, it is imperative to implement business environment reform programmes that are gender-sensitive and measure gender related results –whether gender mainstreamed or women targeted.

BER components **Business environment** REGULATORY & gender context POLICY & LEGAL INSTITUTIONAL **ADMINISTRATIVE** FRAMEWORK ARRANGEMENTS FRAMEWORK Simplifying business registration and licensing procedures Improving tax policies and administration Enabling better access to finance Improving labour laws and administration **BER** functions SUB-NATIONAL **BER** levels NATIONAL REGIONAL Improving the overall quality of regulatory governance Improving land titles registers and administration Simplifying and speeding up access to commercial courts & to alternative dispute resolution mechanisms Broadening public, private dialogue process with a particular focus on including informal operators Improving access to market information

Figure 1: The Relationship between Gender and the Different Components and Functions of the Business Environment

2. OVERVIEW OF BUSINESS ENVIRONMENT REFORM FACTORS THAT AFFECT WOMEN-OWNED AND MANAGED ENTERPRISES AND WOMEN'S EMPLOYMENT AND **IMPLICATIONS FOR DONOR PROGRAMMES**

There are multiple factors in the business environment that have a direct and specific impact on women-owned and managed enterprises and the employment of women. Existing evidence highlights the impact of specific factors related to one or more component of the business environment, as well as at the country, regional and global level. (see Technical Report for more details). Yet where evidence does exist it differs in its quantity and quality. Much of the evidence is unsubstantiated and so there is a need for further research on specific factors that affect women-owned and managed enterprises and women's employment. (see figure 1)

Functions of the Business Environment

A granular level of analysis within each business environment functional area can highlight the challenges or opportunities of different business environment factors for women-owned and managed enterprises and the employment of women. This analysis also highlights the respective impacts of these factors and solutions cited in the literature as to how to overcome any perceived or identified constraints (see figures 2 and 3 in appendices). Notably many of the constraints identified are relevant to both women-owned businesses and women's employment.

Components of the Business Environment

Factors within all three business environment components (Policy and Legal, Regulatory and Administrative and Institutional) impact on women-owned and managed enterprises and women's employment. Therefore it is vital to incorporate a focus on multiple components of the business environment in any gender-sensitive business environment reform programme. Moreover, there is a need to consider the varying impacts of sector-focused business environment reform on women-owned and managed enterprises and employment, as well as gender-sensitive SME policy development and implementation.

The institutional component of the business environment and gender-sensitive public private dialogue is seemingly an essential component and underpins all gender-sensitive business environment reform and related donor programmes. This institutional component refers to the ways in which government and business represent themselves and communicate with each other during the process of business environment reforms i.e. through public-private dialogue. Hence there is an overlap between the institutional component and the functional area of public private dialogue. As such, boosting the representation of women within each of the different institutional stakeholder groups per se and then in turn participating in these processes will therefore become a relevant cross cutting factor for donor programmes. (See figures 2 and 3).

Levels of the Business Environment

While gender-sensitive business environment reforms can take place at multiple levels (regional, national and sub-national, sectoral), in particular sub-national engagement is critical to support the translation of regional and national laws and policies into practice given the problems of de facto law existing in parallel to law de jure.

Direct Versus Indirect Impacts

All gender-sensitive business environment reforms require addressing more than simply the direct business environment factors that impact women's employment and their enterprise. Equally important will be addressing socio-cultural binding constraints on women which impact on a women's ability to engage in employment and entrepreneurship.

The Potential of Donor Programmes to Address Factors

Donor programmes can use existing evidence on specific business environment reforms that impact on women's employment and enterprise, as well as contribute to the evidence base by providing examples of successful gender-sensitive business environment reform that could be scaled up or adapted for other geographies.

Figure 2 in the appendices provides a summary of the evidence currently available on business environment factors that impact on women-owned and managed enterprises and the employment of women. This is based on the findings of a literature review conducted as part of a Technical Report commissioned by the DCED Business Environment Working Group on the same theme.³

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³ https://www.enterprise-development.org/wp-content/uploads/BEWG-DCED-Technical-Paper-Gender-and-BER.pdf

3. OVERARCHING PRINCIPLES

Based on a donor stocktake and consultation of existing gender donor BER programmes that target women or mainstream gender as well as a literature review on the theme resulting in the accompanying technical paper to this guidance, the following overarching principles are recommended for donor gender-sensitive BER Programmes:

- Use data on legal constraints facing women in a specific geographic and/or evidence of what policies work for women as a starting point for identifying interventions for gender-sensitive business environment programmes;
- In the absence of evidence of interventions and policy reforms that work, innovate and pilot potential solutions through donor programming to address business environment constraints facing women's employment and their enterprises to fill these evidence gaps;
- Conduct country specific qualitative research on the perceived gender constraints in the business environment and implications for business environment reform (from both women and men's perspectives);
- Support interventions to gender-sensitize SME policy development and support its implementation at a national and sub national level;
- Engage through regional economic groupings (E.g. APEC) to support comparable sexdisaggregated data collection efforts and policy coordination related to intercountry trade and how that relates to the business environment;
- Consult with women and women's business associations in business environment reform programmes and ensure that women are represented and participate in the policy reform process related to all functional areas of the business environment;
- Focus not only on legal and policy reforms but also on the operationalization of these laws and policies at the regulatory and administrative level as policies and laws may not be implemented in practice or maybe impacted by customary law;
- Integrate gender considerations and apply good operational practices into all stages of the BER programme cycle (see figure 3);
- Ensure that gender is integrated at each level within the results measurement framework –at the impact, outcome and output levels;
- Create gender-sensitive indicators for each functional area of business environment reform being addressed by any given BER programme;
- Ensure that programmatic activities related to gender and business environment reform have corresponding gender-sensitive indicators to track impact; and
- Provide capacity building and develop tools to support colleagues with the implementation and measurement of gender-sensitive BER programmes at a local level.

Figure 4: Good Practices for the Operationalisation of Gender-sensitive BER Programmes

Diagnostic Phase

- ✓ Conducting a value chain analysis of women's constraints at the micro, meso and macro level to understand the source of gender issues.
- ✓ Engaging with Civil Society Organizations to access their knowledge of on-the-ground gender and human rights related issues.
- Using Women Business and the Law Data to identify legal and policy constraints facing women to inform areas for reform.
- Gathering baseline data from the intended women beneficiaries.
- Using publicity available sex-disaggregated data to inform the identification of gender constraints in the business environment to inform the strategy development process.

Solutions Design Phase

- Ensuring the close collaboration between M&E specialists and gender specialists in the design and review of the programmes results chains and log frames.
- Incorporating technical assistance budget to support programme partners to adjust their electronic systems and associated processes to capture gender data.
- Establishing requirements with multilateral donors in investment agreements to provide sex-disaggregated data and report on gender indicators.
- ✓ Establishing measures to show change at the level of reform.
- Mainstreaming the integration of gender considerations into the monitoring and measurement of a BER programmes from the inception stage to identify and address any harmful effects on women
- √ Using the result measurement framework established at the beginning to help facilitate the difficulty between the partnerships.
- Using a combination of indicators to capture sex-disaggregated as well as specific gender indicators to ensure the 'women's issues' are not lost.
- ✓ Defining clearly terms e.g. women's empowerment and where appropriate have multiple indicators to capture empowerment at the business, household level.
- ✓ Using both qualitative and quantitative methods to gather data on programme results.
- ✓ Gathering the impact on both women and men to compare if there are differences.
- √ Involving partners in indicator development and incorporate its collection into their monitoring structures.

Implementation Phase

- √ Hiring in-country gender experts to provide technical advice to the programme partners.
- ✓ Establishing a gender focus point in each country to support capacity building and data collection
- Promoting mechanisms for continuous engagement between the teams such as gender network meetings to ensure people are on the same page and align expectations for results measurement.
- Conducting gender training for local staff and mainstreaming gender concepts into other trainings such as on M&E.
- Collaborating with women's business associations to boost women's participation in programmatic activities
- Providing childcare for women during training programmes and factoring in women's socio-cultural constraints in designing consultations and trainings to be sensitive to their child care responsibilities and safety concerns.
- Conducting capacity building on gender for programme leads and local partners on how to conduct a gender analysis on programme results data.
- ✓ Using proxy indicators to indicate changes in women's income.
- ✓ Using technology to support data collection e.g. mobile phone apps or tablets.

Evaluation and Sustainability Phase

- Gathering qualitative information through focus group discussions, or face to face interviews —with both women and men, to understanding how and
 why things are happening especially related to gender, informal rules, and behaviours', which will not be captured through quantitative indicators.
- Conducting women-only consultations as well as mixed consultations order for them to share information on the social pressure issues that influence their business behaviours.
- ✓ Drawing on the support of the communications team to disseminate the programme results
- ✓ Establishing a mechanism to capture data and information the unintended effects of the programme e.g. through social media.

4. CONCLUSIONS

A consideration of the differential impacts of the business environment on women and men is essential to maximising the impact of business environment reform programmes. This guidance has set out details on factors in the business environment that are either supported by evidence or assumed to impact on and constrain women's enterprises and the employment of women. It is anticipated further evidence will emerge on these factors and some of this evidence may be generated by donor programmes. In the meantime, it is anticipated that the application by DCED members of emerging good practices at the operational level and the overarching principles for such programmes can positively impact women's economic empowerment, support the fight against poverty and enhance business and macro-economic performance.

5. SAMPLE INDICATORS FOR MEASURING BER RESULTS

In designing monitoring and evaluation systems for business environment reform programmes, programme managers are encouraged to disaggregate all indicators by sex where possible. This will help determine gender differential impacts on an individual (e.g. in terms of employment, BMO membership, tax payments, salary changes, participation in training) or on the firm's ownership/ management i.e. if they are women-owned or managed (e.g. business registration including time taken and if completed online, tax registration, awareness levels of tax obligations, cost of compliance to regulations for trade/customs, time taken for cross border trade, level of investment). Indeed, most of the sample indicators set out in the Annex: Measuring Donor-Supported Business Environment Reform (2013) can be sex-disaggregated to highlight potential differences in the impact of business reforms on women and men as individuals or owners of enterprises.

The following table (figure 5) provides sample indicators of existing gender-sensitive or women-targeted Reform donor programmes on Business Environment, as identified through the research resulting in the Technical Paper on Gender and Business Environment Reform that accompanies this Annex.

Figure 5: Sample Indicators for Measuring BER Results

Impact Level	Outcome Level	Output Level		
Business Registration and L				
	Level of satisfaction of WMEs on			
	the quality and gender-			
	responsiveness of services			
	provided by the national and local			
	partners			
	Barriers for women			
	entrepreneurs to register their			
	business lifted in at least four			
	countries.			

Access to Finance		
	Number of women -led	
	businesses served by the project	
	who report increase in sales of at	
	least 10%.	
	Number of new businesses	Percentage of women
	started by women entrepreneurs	entrepreneurs served by
	following project support.	WED-EE who submit a
	Tollowing project support.	proposal for financial
		services to one of the
		WED-EE financial
Labour Laws and Administr	ation	partners.
Labour Laws and Administr		
	Increased number of [X]	
	graduates and beneficiaries of	
	employment services are	
	employed or self-employed (at	
	least 30% of women) 6 months	
	after graduation.	
Land titles, Registers and A	T.	
Number of people	Number of land registration, tax	Number of A-
recording positive change	or other relevant targeted	Households and B-
in incomes. (number of	certificates received by target	Individuals who are
poor, female, formal/	group (male /female managed or	named on at least one
informal).	owned firms).	certificate through the
		SLLC process
		(disaggregated by male
		headed households,
		female headed
		households, male and
		female).
Aggregated change in	Percentage of rural households	Number of land
cumulative income (GBP)	where women have equal rights	transactions
(number of poor, female,	over land as male members.	(disaggregated by
formal/ informal).		gender) recorded in the
		improved land registers.
		improved faria registers.
Change in Employment		Percentage of those
(FTE Jobs) (# of poor,		registered as land
female, formal/informal).		owners in target areas
Terriale, Torrilar, Illiorillar).		that are women,
		, and the second
		disaggregated by female
		headed households and
		co titling with husband.
Figure and the Indian		Davasakas CII
Firm growth (outreach):		Percentage of those

Number of firms with increased sales (male /female managed or owned firms). Improved economic empowerment of women (number).		registered as land owners in target areas that are women, disaggregated by female headed households and co titling with husband
Broadening Public Private [Dialogue	
Number of producers accessing target services & information (Women/Men).	Number of village representatives with increased awareness of the needs of women taking part in local decision making (Women/Men).	Percentage of women representatives involved in consultation fora
Number & percentage of producers generating tangible positive income changes due to improved services & markets (Women/Men).	Percentage of the institutional partners stated that the projects increased their awareness on Gender issues.	Number & percentage of women participants in community meetings
Number of full time job equivalents (Women/Men).	Number of position papers or recommendations developed by trained constituents on key policies and programmes in favour of women's economic development.	Number of women instigated community/livelihood related initiatives.
	Number of action plans developed by women's economic development stakeholders following a women's economic development assessment validation workshop and based on the assessment findings and recommendations.	Number of women using facilities.
	Enabling environment for Growth Oriented Women Entrepreneurs assessed and results disseminated for enhanced policy dialogue in at least X number of countries.	

Gender Mainstreaming Action	
Plans developed and	
implemented by Ministries of	
Industry in at least four countries.	
Gender equality issues integrated	
into SME development	
frameworks in at least X	
countries.	
Number of women's economic	
development related policy	
recommendations adopted	
and/or implemented by national	
and local partners	
Percentage of national and local	
partners institutionalizing WEE	
related tools to plan, implement,	
monitor and evaluate policies,	
programs/projects and services	
 Level of gender responsiveness of	
national agency partners	

6. RECOMMENDED READING AND RESOURCES

In addition to the Technical Paper accompanying this Annex⁴ the following select literature may be of value to donors seeking to understand further information on the theme of gender and business environment reform:

AFI and Women's World Banking, 2016. Policy Frameworks to Support Women's Financial Inclusion. Available from: https://responsiblefinanceforum.org/wp-content/uploads/2016/06/2016-02-womenfi.1 0.pdf

AfDB and ILO. 2007. Assessing the Enabling Environment for Women in Growth Enterprises: An AfDB/ILO Integrated Framework Assessment Guide. Geneva: ILO Available from: https://www.afdb.org/fileadmin/uploads/afdb/Documents/Policy-Documents/AfDB-ILO%20Assessment%20Guide.pdf

Buvinic, M. 2014. *Promoting Women's Economic Empowerment – What works?* World Bank Research Policy Paper. Available from:

https://documents.worldbank.org/en/publication/documentsreports/documentdetail/864621468337180679/promoting-womens-economicempowerment-what-works

Chamlou, N. 2008. The Environment for Women's Entrepreneurship in the Middle East and North Africa Region. World Bank Report. Available from: https://openknowledge.worldbank.org/handle/10986/6479

DCED. 2014. Measuring Women's Economic Empowerment in Private Sector Development Guidelines for Practitioners. Available from: https://www.enterprise-development.org/wp-content/uploads/Measuring Womens Economic Empowerment Guidance.pdf

Global Banking Alliance for Women. 2015. Measuring Women's Financial Inclusion. The Value of Sex-disaggregated data. Available from:

https://financialallianceforwomen.org/download/draft-report-measuring-womens-financial-inclusion

Grown, C. and Valodia, I. 2009. Taxation and Gender Equity. An eight-country study of the gendered impact of direct and indirect taxes.

Available from:

http://sds.ukzn.ac.za/files/Taxation%20and%20Gender%20Equity Final%20Project%20Brief .PDF

IFC & GPFI. 2011. Strengthening Access to Finance for Women-Owned SMEs in Developing Countries.

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⁴ DCED, 2016. Gender and BER available at: https://www.enterprise-development.org/wp-content/uploads/BEWG-DCED-Technical-Paper-Gender-and-BER.pdf

Available from:

https://www.ifc.org/wps/wcm/connect/topics ext content/ifc external corporate site/su stainability-at-ifc/publications/publications report accesstofinanceforwomensmes

McKinsey. 2010. Women Matter 2010: Women at the top of corporations: making it happen Available from:

https://www.mckinsey.com/~/media/McKinsey/dotcom/client_service/Organization/PDFs/ Women matter oct2010 english

McKinsey. 2015. The Power of Parity: How advancing women's equality can add \$12 trillion to global growth.

Available from: https://www.mckinsey.com/featured-insights/employment-andgrowth/how-advancing-womens-equality-can-add-12-trillion-to-global-growth

ODI, 2016. Women's Work. Mothers, children and the global childcare crisis.

Available from: https://odi.org/en/publications/womens-work-mothers-children-and-theglobal-childcare-crisis

UN Foundation and Exxon Mobil. 2013. A Roadmap for Promoting Women's Economic Empowerment. Available from:

http://www.womeneconroadmap.org/sites/default/files/WEE Roadmap Report Final 1.p df

World Bank. 2016. Women, Business and the Law. Available from: https://documents.worldbank.org/en/publication/documentsreports/documentdetail/455971467992805787/women-business-and-the-law-2016getting-to-equal

SUPPORTING BUSINESS ENVIRONMENT REFORMS

APPENDICES:

Figure 2: Summary of the Evidence Available on Business Environment Factors Impacting Women-owned and Managed Enterprises and the Employment of Women. The factors of the business environment are categorized by function and component (see figure 1).

By business environment function, this figure summarizes the factors where evidence exists and in turn which business environment component the evidence relates to, as well as the type of evidence and relates sources.

Business Environment Function	En	Busine vironn ompon	nent	E	Eviden	се Тур	oe	Sources	
	Policy and Legal	Regulatory and	Institutional Arrangements	Country	Regional	Global	Unsubstantiate		
Business Registration and Licensing	✓	√		√	√				
Corruption, harassment and sextortion by officials		✓		√	√		√	World Bank, 2010; Chamlou, 2008; ADB, 2014; DFID, 2013; ADB, 2014; ILO 2011; AfDB and ILO, 2007; ILO, 2009; Equality for Growth, 2009.	
Business registration procedures	√	\		√				World Bank, 2010; Chamlou, 2008; ADB, 2014; DFID, 2013. ADB, 2014; ILO 2011; AfDB and ILO, 2007; ILO 2009; Equality for Growth, 2009. AfDB and ILO, 2007. IFC and GPFI, 2011.	
Tax Policy and Administration	✓	✓		✓	✓				
Direct taxes	✓				✓			UNDP, 2010; World Bank, 2015; IMF, 2013; Grown and Valodia, 2009; Mckinsey, 2015b.	
Indirect taxes	√			√				UNDP, 2010; Grown and Valodia, 2009; Akram-Lodhi and van Staverevn, 2003 in Christian Aid, 2014.	
Awareness of tax requirements and procedures		√		√				ADB, 2014; Hampel-Milagros, 2011.	
Unequal treatment, corruption and harassment during tax collection		√	_	√	√			Christian Aid, 2014.; ILO, 2009.	
Benefits from tax payments		√		√				Christian Aid, 2014.	
Access to Finance	√	√	✓	√	√	√			

Overall legal capacity	√					√		Hallward-Driemeier et al 2013.
Land titles and property rights	✓			✓				World Bank 2015; AfDB, 2013; BMZ, GIZ and UK AID, 2013, IFC and GPFI, 2011; IFC, 2014;
								AFI and WWB, 2016; ADB, 2014; Hallward-Driemeier et al 2013.
Discriminatory banking laws	✓				✓	√	✓	AFI & WWB, 2016; Chamlou, 2008; World Bank, 2015; AfDB, 2013; IFC & GPFI, 2011;
								Hallward-Driemeier et al, 2013.
Know your customer (KYC) requirements	√						√	AFI & WWB, 2016; BMZ, GIZ and UK AID, 2013; Centre for Global Development, 2015;
								IFC, 2014; World Bank, 2015.
Supply side banking data	✓			√			✓	The Commonwealth, 2015; AFI & WWB, 2016; GBA, 2015; IFC and GPFI, 2011
Financial Infrastructure – credit bureaus, collateral registries, digital distribution	✓						✓	AFI & WWB, 2016; IFC & GPFI, 2011; IFC, 2014; Hampel- Milagros, 2011.
channels								
Lines of credit for women and credit guarantee schemes	✓	√		√			✓	IMF, 2013; ILO 2011; Equality for Growth 2009.
De facto land titles and property rights		✓		√			✓	
law								
De facto discriminatory banking laws		✓					✓	
Male dominated public policy making			✓				✓	IFC and GPFI, 2009.
Labour Laws	✓	✓		✓	✓	√		
Legal gender differences	√					✓		World Bank, 2015; Mckinsey, 2015b; Hallward-Driemeier et al 2013; McKinsey, 2015.
Gender based work restrictions	✓			✓		✓		World Bank, 2015; Buvnic, 2014; IMF, 2013; Oglobin, 2005.
Gender discriminatory laws	√				√	√		Chamlou, 2008; World Bank 2015.
Maternity, paternity and parental leave	√	✓		√		√	✓	World Bank, 2015; World Bank, 2016; UN Women, 2015; ODI, 2016; World Bank, 2012;
Child care	√			√	✓		✓	World Bank, 2015; World Bank, 2012; Buvinic, 2014; ODI,2016; IMF, 2013; UN
								Foundation and Exxon Mobil, 2013; IFC and GPFI, 2011.
Elderly care	√			✓			✓	UN Foundation and Exxon Mobil, 2013; IMF, 2013; World Bank, 2016.
Quality Regulatory Governance		✓						
National sector guidelines and quality standards		✓					√	GIZ, 2015; Bridge Development Gender, 2004; ILO, 2009.
Land Titles, Registration and	√	√	√	√	√	√		
Administration								
Equal land and property rights	✓			✓	√	√	√	Hallward-Driemeier et al, 2013; UN Foundation and Exxon Mobil, 2013; FAO, 2015; BMZ, GIZ & UK AID, 2013; World Bank, 2015; World Bank, 2010; IFC and GPFI, 2011; IFC 2011;

							AFI and WWB, 2016.
Administering land titles		✓		√			Hallward-Driemeier et al, 2013; UN Foundation and Exxon Mobil, 2013; World Bank,
							2012; Equality for Growth. 2009; UN Women, 2015; World Bank 2016.
Women's participation in land reform and			✓			✓	UN Women, 2015.
titling programmes							
Access to Commercial Courts and ADRM		✓					
Gender discrimination by the judiciary		√				✓	Chamlou, 2008.
Legal literacy		√				✓	ADB, 2014.
Broadening Public Private Dialogue	✓	✓	✓	✓	✓		
Legal rights for women	✓				✓		Hallward-Driemeier, Hasan and Rusu, 2013.
Quotas for women in parliament/ public	√			✓			ILO, 2011.
sector							
Gender diversity in the private sector		✓		✓	√		Mckinsey, 2015; Mckinsey, 2015b; Mckinsey, 2010; Esteve-Volart, 2004; Oak Foundation,
							ICRW, Dalberg and Witter Ventures, 2014.
Gender diversity in government and		√		√		✓	Hallward-Driemeier, Hasan and Rusu, 2013; ILO, 2011. Hampel-Milagros, 2011; UN
administration							Women, 2015.
Women's trade union participation		√				✓	ADB, 2014; GIZ, 2015; Chamlou, 2008.
Women's engagement in business			✓	✓		✓	UN Foundation and Exxon Mobil, 2013; Equality for Growth, 2009; GIZ, 2015; ILO, 2011;
associations and networks							UN Women, 2015; AfDB and ILO, 2007; ADB, 2014. ILO, 2009.
Access to Market Information	✓	✓		✓	√		
Public procurement	✓					✓	GIZ, 2015.
Legal and business licensing information		✓				✓	Equality for Growth, 2009; ILO, 2011.
Business support and extension services		✓		√	✓		FAO, 2015; UN Women, 2015.

Figure 3: The Impact and Proposed Solutions of Business Environment Factors Impacting Women-owned and Managed Enterprises and the Employment of Women

By business environment function, this figure summarizes the business environment factors that impact on women owned and managed enterprises and the employment of women where evidence exists. It also notes where the literature cites the challenges or opportunities these factors present, the impacts of these factors on women's employment or entrepreneurship and any solutions posed to these challenges and associated impacts.

Gender and Business Regi	Gender and Business Registration and Licensing Factors									
Factor	Challenges/ Opportunities	Impacts of Challenges/ Opportunities on Women	Solutions (cited in the literature)							
Regulatory and Administr	ative Framework									
Business registration procedures	Legal constraints in registering a business	Formalization of business	Remove legal restrictions for women to register a business							
	Lack of awareness		Initiatives to increase awareness of the benefits of business registration							
	Lack the time and skills to undertake procedures		Simplifying business registration procedures to make it easier and quicker							
	Restrictions on interaction with unrelated males		Reducing cost of procedures for business							
	Inability to afford the cost of business registration		registration and licensing Lower start-up capital requirements							
	Lack of collateral or funds to contribute towards the high start- up capital requirements		Lower exit requirements and costs for closing business							
	Costs of exiting business if start-up fails									
	Customary law/ socio-cultural issues									

Corruption, harassment	Women are at greater vulnerability to									
and sextortion by officials	corruption and harassment in the									
	process of business registration and									
	licensing									
Gender and Tax Policies and	Gender and Tax Policies and Administration Factors									
Legal and Policy Framework										
Direct taxes	Explicit and implicit gender bias in	Labour force participation and	Remove gender specific provisions in tax							
	personal income tax regulations	formalization of business	legislation and deductions or credits only							
			granted to male heads of household;							
			Implement individual tax filing systems,							
			independent of marital status or							
			household structure							
			Value unpaid work;							
			Create tax incentives to encourage women							
			to join the formal economy							
Indirect taxes	Restrictions on informal businesses	Profitability of informal enterprises	Zero rating of basic necessities in value-							
	claiming VAT refunds		added taxes							
Regulatory and Administrativ	e Framework									
Awareness of tax	Level of awareness of tax	Less regular tax payments								
requirements and	requirements and procedures									
procedures										
Unequal treatment,	Vulnerability to unequal treatment,		Establishment of a redressal mechanism							
corruption and harassment	harassment, violence, bribery and									
during tax collection	extortion during tax collection									
	including cross border trade									
Benefits from tax payments	Lack of services and infrastructure	Perceived value in paying taxes								
	investments resulting from taxes paid									
Gender and Access to Finance	Factors									
Legal and Policy Framework										

Overall legal capacity	Overall legal capacity in terms of rights	Access to finance – account opening and accessing credit	
Land titles and property rights	Lack of immovable assets	Unable to meet collateral requirements	Changing the collateral requirements for banks allowing them to accept moveable or unconventional collateral e.g. reputational collateral as an alternative
Discriminatory banking laws	Laws discriminating against women on the basis of gender and marital status	Access to credit and labour force participation	Remove provisions by banks for requiring a husband's signature to enter into contracts or open a bank account
Know your customer (KYC) requirements	Lack of identification documents	Unable to meet KYC requirements and in turn access a bank account or register for a mobile sim card	
Supply side banking data	Lack of sex-disaggregated data in general and on specific government programmes	Evidence based policy making	Collection of sex-disaggregated lender portfolio data by banks and national financial policy makers
Financial infrastructure – credit bureaus, collateral registries, digital distribution channels	Existence of collateral registries, credit bureaus, digital distribution channels	Facilitates women's access to finance and use of movable collateral to access credit	Promote digital financial services, establish credit bureaus and registries
Lines of credit for women and credit guarantee schemes	Lines of credit or guarantee funds specifically for women	Access to finance	Credit guarantee schemes for women
Regulatory and Administrative	e Framework		
De facto land titles and property rights law	The application of de facto law rather than law de jure	Collateral to access finance	
De facto discriminatory banking laws	Application of old laws as 'de facto law'	Access to finance	
Lines of credit for women and credit guarantee schemes	A lack of publicity and other factors	Usage of credit or guarantee funds specifically for women	Promotion of credit guarantee schemes for women
Institutional Arrangements			

Male dominated public policy making	Lack of women's engagement in financial policy making and low levels of representation of women in financial sector industry associations	Recognition of gender specific constraints in access to finance	Engaging with women's networks and business associations and increasing women's access to networks such as the chamber of commerce and industry associations
Gender and Labour Laws and	Administration Factors		associations
Legal and Policy Framework			
Legal gender differences	Levels of legal gender equality	Women's labour force participation, agricultural employment, entrepreneurship and earnings	Enshrining equal rights for women in the law
Gender based work restrictions	Gender based job restrictions on working hours and night working, sectors and occupations	Occupational segregation, productivity and earnings of women and women-owned enterprises, the gender wage gap	
Gender discriminatory laws	Gender discriminatory law exists which prevent women from working	Growth and success of female entrepreneurs	
Maternity, paternity and parental leave	Maternity and paternity leave policies	Women's workforce participation, employment choices and underlying norms about care	Legislate to provide leave for informal sector workers
Child care	Public or subsidized child care	Women labour force participation, and types and quality of jobs women do, how productive they are and how much they earn	
Elderly care	Policies supporting elderly care	Women's labour force participation	
Regulatory and Administrativ	re Framework		
Maternity, paternity and parental leave	Lack of policy implementation, with parents denied their leave entitlement	No maternity, paternity or parental leave	Gender-neutral parental leave
Gender and Quality of Regula	tory Governance Factors		

Regulatory and Administrativ	Regulatory and Administrative Framework								
National sector guidelines and quality standards	Difference between de jure and de facto rules related to controls, inspections and audits	Discrimination in application of rules							
Gender and Land Titles, Regis	sters and Administration Factors								
Legal and Policy Framework									
Equal land and property rights	Equal property rights Women's land rights	Women's labour force participation Employment of women outside of agriculture and into wage work Access to contract farming Agricultural production Access to finance							
Regulatory and Administrativ	ve Framework								
Administering land titles	Ability to have joint land titling, length of registration processes Customary law	Control over land, Women's labor supply Agricultural productivity.							
Institutional Arrangements									
Women's participation in land reform and titling programmes	Women's representation in decision- making bodies that administer land rights or hold public bodies to account	Access to land							
Gender and Access to Commo	ercial Courts and to Alternative Dispute R	esolution Mechanisms							
Regulatory and Administrative									
Gender discrimination by the judiciary	Gender discrimination by members of the judiciary	Access to justice Conflict resolution Contract enforcement							
Legal literacy	A lack of legal literacy in terms of handling commercial disputes e.g. non-payment by customers, breaches of contract								

Gender and Broadening Public Private Dialogue Factors					
Legal and Policy Framework					
Legal rights for women	Legal rights for women	Representation in parliament Participation at senior levels in the private sector			
Quotas for women in parliament/ public sector	Legal quotas	Participation in parliament and government administration			
Regulatory and Administrative Framework					
Gender diversity in the private sector	Increased women's workforce participation	Economic growth Enterprise profitability			
Gender diversity in government and administration	Women's increased representation in parliament	Reforms that give women greater property rights and legal capacity	The creation of a quota system and/ or preferential hiring of women		
Women's trade union participation	Low level of women's unionization compared to men	Women's views are not represented by unions	Proactive policies to encourage more women to join unions		
Institutional Arrangements					
Women's engagement in business associations and networks	Women's increased membership of associations or group membership	Incomes Access to credit, Revenue generation Facilitate participation in mixed business associations Policy change beneficial for women			
Gender and Access to Market Information					
Legal and Policy Framework					
Public procurement	Women's lack of access to market information related to public tenders and procurement processes	Business revenues Enterprise growth	Requirements for public procurement to target women		
Regulatory and Administrative Framework					

Legal and business licensing	Lack access to market information	Enterprise growth	
information		Compliance with standards	
		Business formalization	
		Contracting	
		Access to credit	
Business support and	The gender of extension service	Access to support services and	Using ICT for delivering extension services
extension services	workers and the timings and format of	market information through public	provision of one-stop shops, information
	the way these services are delivered	extension services	desks and business support centres for
			women